

<b>MEETING:</b>	Full Council
<b>DATE:</b>	Thursday, 22 October 2020
<b>TIME:</b>	3.30 pm
<b>VENUE:</b>	THIS MEETING WILL BE HELD VIRTUALLY

## AGENDA

1. Election of Mayor for the Municipal Year 2020/21  
  
To receive nominations for and elect to the office of Mayor of the Barnsley Metropolitan Borough for the Municipal Year 2020/21.  
  
(At this stage the meeting will adjourn to enable the Mayor to robe)
2. Mayor's Declaration  
  
To receive the declaration prescribed by law from the newly-elected Mayor.
3. Mayor's Response  
  
The Mayor will respond to his/her appointment.
4. Thanks to the retiring Mayor  
  
To convey the best thanks of the Council to the retiring Mayor, Councillor P Markham, for the manner in which she has discharged her duties.
5. Presentation to the Retiring Mayor  
  
To present to Councillor P Markham a replica of the medallion attached to the chain of office as Mayor for the year 2019/20 in recognition of the Council's appreciation of the services rendered by her to the Borough during this period.
6. Retiring Mayor  
  
The Retiring Mayor will make a response.
7. Election of Deputy Mayor for the Municipal Year 2020/21  
  
To receive nomination for and elect to the office of Deputy Mayor for the Municipal Year 2020/21.
8. Deputy Mayor's Declaration  
  
To receive the declaration prescribed by law from the newly appointed Deputy Mayor. The Chair of Office will be affixed at this stage.
9. Young Mayor of Barnsley  
  
To note the appointment of a Young Mayor of Barnsley to represent young people of the Borough and to receive the declaration of that newly appointed Young Mayor.

**10. Local Government and Public Involvement in Health Act 2007**

Appointment of Cabinet Members, Cabinet Support Members and Member Community Cohesion Champion

To note the appointment by the Leader, in accordance with the Local Government and Public Involvement in Health Act 2007, the following Cabinet Members, Cabinet Support Members and Member Community Cohesion Champion:-

<b>Portfolio</b>	<b>Cabinet Member</b>	<b>Cabinet Support Member</b>
Deputy Leader	Councillor Andrews BEM	-
Without Portfolio	Councillor Howard	Councillor Cherryholme
Core	Councillor Gardiner	Councillor Franklin
Adults and Communities	Councillor Platts	Councillor McCarthy
Children's Services	Councillor Bruff	Councillor T Cave
Place (Environment and Transportation)	Councillor Lamb	Councillor Tattersall
Place (Regeneration and Culture)	Councillor Cheetham	Councillor Frost

Member Community Cohesion Champion	Councillor Mitchell
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**11. Appointment of Chair persons of Area Councils**

To note the appointment by the Leader of the following Chairpersons of the Area Councils detailed:-

Central Area Council	Councillor Williams
Dearne Area Council	Councillor Noble
North Area Council	Councillor Leech
North East Area Council	Councillor Hayward
Penistone Area Council	Councillor Barnard
South Area Council	Councillor Markham

**12. Allocation of Seats on the Overview and Scrutiny Committee and Regulatory Boards (Pages 11 - 14)**

To receive a report of the Executive Director Core Services on the allocation of seats on the Overview and Scrutiny Committee and Regulatory Boards.

**13. Appointment of Overview and Scrutiny Committee**

To receive nominations for and appoint membership of the Overview and Scrutiny Committee for the ensuing Municipal Year:-

Overview and Scrutiny Committee:

Proposed – Councillors Bowler, Carr, T. Cave, Clarke, Ennis OBE, Felton, Fielding, Frost, Gillis, Gollick, Green, Daniel Griffin, Hand-Davis, Hayward, Higginbottom, Hunt, W. Johnson, Leech, Lofts, Makinson, McCarthy, Mitchell, Newing, Noble, Phillips, Pickering, Richardson, Smith, Stowe, Sumner, Tattersall, Williams, Wilson and Wraith MBE, together with Co-opted Member Ms G Carter.

Thriving and Vibrant Economy Work Stream (to be drawn from the membership of the Overview and Scrutiny Committee):

Proposed – Councillors Clarke, Ennis OBE, Gillis, Gollick, Green, Hand-Davis, Hunt, Lofts, Noble, Pickering, Richardson, and Sumner.

People Achieving their Potential Work Stream (to be drawn from the membership of the Overview and Scrutiny Committee):

Proposed – Councillors Carr, T. Cave, Ennis OBE, Frost, Daniel Griffin, Hayward, W. Johnson, Makinson, Mitchell, Newing, Tattersall, and Williams.

Strong and Resilient Communities Work Stream (to be drawn from membership of the Overview and Scrutiny Committee):

Proposed – Councillors Bowler, Ennis OBE, Felton, Fielding, Higginbottom, Leech, McCarthy, Phillips, Smith, Stowe, Wilson and Wraith MBE.

**14.** Appointment of Chairpersons of the Overview and Scrutiny Committee, the Work Stream meetings and the Task and Finish Group Leads

To receive nominations for the appointment of the Chairpersons of the Overview and Scrutiny Committee and the Task and Finish Group Leads.

	<b>Proposed Chairpersons</b>
Overview and Scrutiny Committee and Work Stream Committees	Councillor Ennis OBE
Task and Finish Group 1	Councillor Newing
Task and Finish Group 2	Councillor Carr
Task and Finish Group 3	Councillor Fielding

Note: the meetings of the Overview and Scrutiny Committee to consider the business of Workstreams will all be Chaired by the Chair of the Committee.

**15.** Appointment of Regulatory Boards

To receive nomination for and appoint to membership of the following Regulatory Boards for the ensuing Municipal Year:

Planning

Proposed – Councillors T. Cave, Danforth, Eastwood, Fielding, Frost, Gillis,

Gollick, Green, Greenhough, David Griffin, Hand-Davis, Hayward, Higginbottom, W Johnson, Leech, Makinson, Markham, McCarthy, Mitchell, Noble, Phillips, Smith, Spence, Stowe, Richardson, Wright.

General Licensing (15 Members of whom will form the Statutory Licensing Regulatory Board)

Proposed – Councillors Birkinshaw, A. Cave, Charlesworth, Cherryholme, Clarke, Danforth, Dyson, Eastwood, Franklin, Green, Greenhough, Daniel Griffin, Hayward, C. Johnson, Kitching, Lodge, McCarthy, Murray, Noble, Saunders, Shepherd, Sumner, Tattersall, Williams, Wilson and Wraith MBE

Statutory Licensing

Proposed – Councillors Birkinshaw, A. Cave, Clarke, Cherryholme, Franklin, Green, Daniel Griffin, Kitching, Saunders, Shepherd, Sumner, Tattersall, Williams, Wilson and Wraith MBE.

Appeals, Awards and Standards

Proposed – Councillors Bowler, A. Cave, T. Cave, Charlesworth, Cherryholme, Clarke, Felton, Franklin, Frost, Gillis, Green, Daniel Griffin, C. Johnson, Kitching, Lodge, Makinson, Markham, Mitchell, Murray, Noble, Pickering, Saunders, Shepherd, Stowe, Wilson and Wright together with Mrs J Cains and Mr D Waxman as Independent persons for the purposes of the relevant provision of the Local Government Act 2000 as amended by the Localism Act 2011 with regard to the investigation of ethical standards complaints

**16. Appointment of Chairpersons of Regulatory Boards**

To receive nominations for the appointment of Chairpersons to the following Regulatory Boards:

<b>Board</b>	<b>Proposed Chairperson</b>
Planning Regulatory	Councillor Richardson
General Licensing Regulatory	Councillor Wraith MBE
Statutory Licensing Regulatory	Councillor Wraith MBE
Appeals, Awards and Standards	Councillor Shepherd

**17. Appointment of Audit Committee**

Proposed – Councillors Barnard, Birkinshaw, Lofts and Richardson together with independent co-opted members Mrs K Armitage and Ms D Brown and Mr S Gill, Mr P Johnson and Mr M Marks

**18. Appointment of Chairperson and Vice Chairperson of Audit Committee**

Proposed – Councillor Lofts (Chairperson) and one member from the independent co-opted members as Vice-Chairperson

- 19.** Appointment of Joint Employees Consultative Committee
- Proposed – Councillor Andrews BEM, Birkinshaw, Bruff, Cheetham, Gardiner, Gillis, Sir Steve Houghton CBE, Howard, Lamb and Platts.
- 20.** Appointment of Member Development Working Party
- Proposed – Councillors Birkinshaw, A. Cave, Charlesworth, Cherryholme, Eastwood, Howard, Kitching, Lofts, Richardson, and Williams.
- 21.** Appointment of Fostering Panel
- Proposed – Councillor Hayward.
- 22.** Appointment of Corporate Parenting Panel
- Proposed – Cabinet Spokesperson and Cabinet Support Member for Children’s Services together with Councillors Carr, Greenhough, C. Johnson, Makinson, Mitchell, Saunders, Shepherd and Williams.
- 23.** Appointment of Adoption Panel
- Proposed – Councillor Newing.
- 24.** Appointment of Armed Forces Champion
- Proposed – Councillor Hayward.
- 25.** Constitution of the Ward Alliances and Area Councils, Appointment of Joint Authority Representatives and Appointments to Outside Bodies

**(a) To confirm the constitution of the Ward Alliances and Area Councils as follows for the ensuing Municipal Year**

Ward Alliances\*

Each Ward Alliance to comprise all Members of the relevant Wards:

Central  
Cudworth  
Darfield  
Darton East  
Darton West  
Dearne North  
Dearne South  
Dodworth  
Hoyland Milton  
Kingstone  
Monk Bretton  
North East  
Old Town  
Penistone East

Penistone West  
Rockingham  
Royston  
St Helen's  
Stairfoot  
Wombwell  
Worsbrough

\*Note: Ward Alliances also comprise Community Representatives.

### Area Councils

Each Area Council to comprise all Members from the relevant Wards based on the following groupings:

- **Central Area Council** – Central, Dodworth, Kingstone, Stairfoot and Worsbrough
- **Dearne Area Council** – Dearne North and Dearne South
- **North Area Council** – Darton East, Darton West, St Helen's and Old Town
- **North East Area Council** - Cudworth, Monk Bretton, North East and Royston
- **Penistone Area Council** – Penistone East and Penistone West
- **South Area Council** – Darfield, Hoyland Milton, Rockingham and Wombwell

**(b) To receive nominations for persons to represent the Council on the following Joint Committees and Bodies for the ensuing year:**

#### South Yorkshire Fire and Rescue Authority

Proposed – Councillors Frost (Section 41) and T Cave

#### South Yorkshire Pensions Authority

Proposed – Councillors Stowe (Section 41) and Wright

#### Sheffield City Region Combined Authority

Proposed – Leader and Deputy Leader (Substitute) with the Cabinet Spokesperson for Core Services (Rotational Member)

#### South Yorkshire City Region Combined Authority Audit Committee and Overview and Scrutiny Committee

Proposed – Chair of Overview and Scrutiny Committee and Chair of Audit Committee – plus 1 Councillor to be nominated Substitute (for the Overview & Scrutiny Committee)

**(c) To receive nominations for persons to represent the Council on the following Outside Bodies for the ensuing year:**

Barnsley Citizens Advice Bureau Trustee Board

Proposed – Councillor Hayward and Councillor Richardson (Substitute)

Barnsley Health and Wellbeing of Children in Care Forum

Proposed – Cabinet Support Member for Children’s Services

Cooper Art Gallery

Proposed – Councillors Makinson, Richardson and Shepherd

Joint Advisory Committee for the South Yorkshire Archaeology Service

Proposed – Councillors Franklin and Richardson

Leeds City Region Advisory Partnership Committee

Proposed – Leader and Deputy Leader (Substitute)

Local Government Association General Assembly

Proposed – Leader, Deputy Leader, Cabinet Spokesperson without Portfolio and Councillor Hand-Davis

Yorkshire and Humber (Local Authorities) Employers Association

Proposed – Cabinet Spokesperson for Core Services

Rural Service Network – Rural Assembly

Proposed – Cabinet Spokesperson for Place (Regeneration and Culture) and Councillor Hand-Davis

Sheffield City Region Local Enterprise Partnership Board

Proposed – Leader and Deputy Leader (Substitute)

South Yorkshire Joint Advisory Committee on Archives Service

Proposed – Councillors Franklin and Richardson

South Yorkshire Police and Crime Panel

Proposed – Councillors Cherryholme and Pickering plus Councillor Saunders (Substitute)

South Yorkshire Sub Regional Migration Group

Proposed – Cabinet Spokesperson for Adults and Communities

Yorkshire Purchasing Organisation Management Committee

Proposed – Councillors Barnard and Gardiner

**(d) To receive nominations to fill vacancies on the following outside bodies:**

Dodworth Miners Welfare Scheme

Proposed – Councillors Birkinshaw and Wright

Peak Park Planning Board

Proposed – Chair of the Planning Regulatory Board

Sheffield City Region Boards

Proposed:

Business Recovery and Growth – Councillor Andrews BEM

Education, Skills and Employability Board – Councillor Cheetham

Housing and Infrastructure Board – Councillor Cheetham

Transport and the Environment Board – Councillor Lamb

**26.** South Yorkshire, Derbyshire and Nottinghamshire Joint Health Overview and Scrutiny Committee (*Pages 15 - 22*)

To receive a report of the Executive Director Core Services providing an update on the South Yorkshire, Derbyshire and Nottinghamshire Joint Health Overview and Scrutiny Committee.

**27.** Terms of Reference of Full Council, Regulatory Boards and Committees and Functions Delegated to Officers (*Pages 23 - 64*)

To approve the Terms of Reference of the Full Council, Regulatory Boards and Committees and functions Delegated to Officers.

**28.** Date of Next Annual Council Meeting

To agree that the next Annual Meeting of the Council will be held on Friday 21<sup>st</sup> May, 2021.



A handwritten signature in grey ink, appearing to read 'SN', followed by a long horizontal line extending to the right.

Sarah Norman  
Chief Executive

Wednesday, 14 October 2020

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# Item 12

## BARNSELY METROPOLITAN BOROUGH COUNCIL

Report of the Executive Director Core Services  
to Annual Council on 22<sup>nd</sup> October, 2020

### Local Government and Housing Act 1989: Review of Allocation of Seats to Political Groups

#### 1. Purpose of Report

To enable the Council to review the allocation of seats on the Scrutiny Committee and Regulatory Boards as required by Section 15 of the Local Government and Housing Act 1989.

#### 2. Recommendations

- 2.1 **That the allocation of seats on the Scrutiny Committee and Regulatory Boards be reviewed in accordance with Section 15 of the Local Government and Housing Act 1989;**
- 2.2 **That seats be allocated to Political Groups on the basis set out on Section 6 of the report.**

#### 3. Background

Section 15 of the Local Government and Housing Act 1989 requires the Council to review the allocation of seats on its ordinary committees (i.e. Overview and Scrutiny Committee and Regulatory Boards) at each Annual Council Meeting.

In accordance with the Local Government (Committees and Political Groups) Regulations 1990 the Proper Officer has been advised of the following Groups:

- Labour Group
- Liberal Democrat Group
- Conservative Group
- Barnsley Independent and Independent Group

#### 4. Current Position

The composition of political groups on the Council is now as follows:

- Labour Group                      49 Members
- Liberal Democrat Group    4 Members
- Conservative Group            3 Members
- Barnsley Independent, Democrats and Veterans and Independent Group                      5 Members

Two Members have chosen not to join a political group.

## **5. The Relevant Principles**

- 5.1 Section 15 of the Local Government and Housing Act 1989 requires the allocation of seats on the Ordinary Committees of the Authority to be reviewed at each Annual Council Meeting. The “Ordinary Committees” of the Authority represent, in the case of Barnsley, the Overview and Scrutiny Committee, the Planning Regulatory Board, the General Licensing Regulatory Board and the Appeals, Awards and Standards Regulatory Board.

The legislation does not require the review of the allocation of seats to Political Groups on either the Cabinet, the Area Councils and Ward Alliances, nor on the Statutory Licensing Regulatory Board, or the Audit Committee.

These are not “Ordinary Committees” of the Authority. Appointments to Outside Bodies are also not affected by the legislation.

- 5.2 The following principles are applied in carrying out such a review in accordance with the legislation and the Council’s Constitution:
- (i) The majority of the seats on each body should be allocated to the Political Group with the majority on the Full Council.
  - (ii) Each Political Group should be represented on each relevant body.
  - (iii) Each Elected Member should serve on at least one Regulatory Board.
  - (iv) Subject to the above, as far as practicable, the number of seats on all of the Ordinary Committees of the Authority allocated to each Political Group must reflect the proportion of the representation of that Group on the Full Council.

## **6. Application of the Relevant Principles**

- 6.1 The following allocation reflects the above principles.

### **6.2 Allocation of Seats**

Applying the above principles would lead to the following allocation:

#### **6.2.1 Overview and Scrutiny Committee: 34 Members**

(Under the Council’s Constitution, the 12 Members of each of the Work Stream meetings are appointed from those Members appointed to the Overview and Scrutiny Committee)

Labour Group 26

Barnsley Independent and two Independent Member Group 3

Liberal Democrat Group 2

Conservative Group 2

Independent 1

6.2.3 People Achieving Potential Work Stream: 12 Members

Labour Group 10

Barnsley Independent and two Independent Member Group 1

Independent 1

6.2.4 Thriving and Vibrant Economy Work Stream: 12 Members

Labour Group 9

Barnsley Independent and two Independent Member Group 1

Liberal Democrat Group 1

Conservative Group 1

6.2.5 Strong and Resilient Communities Work Stream: 12 Members

Labour Group 9

Barnsley Independent and two Independent Member Group 1

Liberal Democrat Group 1

Conservative Group 1

6.2.6 Planning Regulatory Board: 26 Members

Labour Group 20

Barnsley Independent and two Independent Member Group 2

Liberal Democrat Group 2

Conservative Group 1

Independent 1

6.2.7 General Licensing Regulatory Board: 26 Members

Labour Group 20

Barnsley Independent and two Independent Member Group 2

Liberal Democrat Group 2

Conservative Group 1

Independent 1

6.2.8 Appeals, Awards and Standards Regulatory Board: 26 Members

Labour Group 21

Barnsley Independent and two Independent Member Group 2

Liberal Democrat Group 1

Conservative Group 1

Independent 1

6.2.9 Statutory Licensing Regulatory Board

The Licensing Act 2005 prescribes that the number of Members on a Local Authority Licensing Committee shall not exceed 15. Applying the principle of proportionality that is applied to the “regular” Committees gives rise to the following composition:

Labour Group 12  
Barnsley Independent and two Independent Member Group 1  
Liberal Democrat Group 1  
Conservative Group 1

Under the Council's Constitution, the 15 Members of the Statutory Licensing Regulatory Board are appointed from those Members appointed to the General Licensing Regulatory Board.

- 6.3 Items 13 and 15 on the Summons address the appointment of individual Members to the relevant Bodies. Nominations are to be proposed in respect of individual Members to be appointed to the relevant Bodies to reflect the above allocation.

**Officer Contact:** S Lal **Telephone No:** (01226) 773001 **Date:** October 2020

# Item 26

## BARNSELY METROPOLITAN BOROUGH COUNCIL (BMBC)

This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan.

### Report of the Executive Director Core Services

#### MEMBERSHIP OF THE SOUTH YORKSHIRE, DERBYSHIRE AND NOTTINGHAMSHIRE JOINT HEALTH OVERVIEW AND SCRUTINY COMMITTEE

##### 1. Purpose of report

- 1.1 To update Full Council on the South Yorkshire, Derbyshire and Nottinghamshire (SYDN) Joint Health Overview and Scrutiny Committee (JHOSC) which formed regarding health service change in South and Mid Yorkshire, Bassetlaw and North Derbyshire.

##### 2. Recommendations

- 2.1 **That Full Council notes this update and approves the Council's Overview and Scrutiny Committee Chair's continued involvement in this South Yorkshire, Derbyshire and Nottinghamshire JHOSC.**
- 2.2 **That Full Council continues to delegate relevant functions as set out in Appendix 1 that shall be exercised by the South Yorkshire, Derbyshire and Nottinghamshire JHOSC.**

##### 3. Introduction

- 3.1 In 2016, NHS England and NHS Barnsley Clinical Commissioning Group (CCG) formally requested that local authorities in South and Mid Yorkshire, Bassetlaw and North Derbyshire form a JHOSC to consider proposed substantial variations in local health services.
- 3.2 There is a statutory duty for NHS bodies to consult with Overview and Scrutiny Committees where changes to services are proposed. Where these changes affect more than one local authority, a joint committee is required to be established to consider and respond to the consultation.
- 3.3 At this time, eight CCGs formed a collaborative known as 'Commissioners Working Together' to look at the planning and commissioning of health service across this footprint which included: Barnsley CCG; Bassetlaw CCG; Doncaster CCG; Hardwick CCG; North Derbyshire CCG; Rotherham CCG; Sheffield CCG and Wakefield CCG.
- 3.4 As part of this collaboration, formal consultation was required on substantial changes to two service areas; acute stroke care and children's surgery and anaesthesia services. This required the following local authorities to come together to form a JHOSC: Barnsley MBC; Derbyshire County Council, Doncaster MBC, Rotherham MBC, Sheffield City Council, Nottinghamshire County Council and Wakefield MBC. Since this time, it has been agreed at Annual Council that the Chair of Barnsley Council's Overview and Scrutiny Committee is appointed to this Joint Health Overview and Scrutiny Committee (JHOSC).

3.5 Although this JHOSC was formed with the view to it being a temporary arrangement as a mandatory JHOSC, since 2016, national developments have been underway with the development of Sustainability and Transformation Plans (STPs) which have now led in to Integrated Care Systems (ICS'). Therefore, this JHOSC has continued to meet as a discretionary committee, both to provide ongoing scrutiny of the original consultation outcomes and relevant changes to services, as well as provide overview and scrutiny of regional system-wide developments.

3.6 Since the JHOSC first established there have been changes to NHS footprints. This includes the merger of Hardwick CCG and North Derbyshire CCG alongside Erewash CCG and Southern Derbyshire CCG to form the new Derby and Derbyshire CCG. Additionally, given the development of ICS footprints, Wakefield CCG is no longer part of the commissioning arrangements linked to South Yorkshire and Bassetlaw; therefore, Wakefield Council is no longer a member of this JHOSC.

#### **4. Proposal and justification**

4.1 Given the recent publishing of the NHS Long Term Plan which outlines ongoing and continued changes in the NHS, it is felt that this JHOSC should continue to meet. This will enable Barnsley Council to continue to meet alongside neighbouring authorities to provide overview and scrutiny of relevant developments including future changes to services as well as meet as a mandatory JHOSC when the NHS undertakes formal consultation with regards to changes to services.

4.2 This JHOSC has its own Terms of Reference which are outlined at Appendix 1 and are reviewed periodically.

#### **5. Consideration of alternative approaches**

5.1 The alternative is for the Council to no longer actively participate in this JHOSC which would mean that it is no longer able to influence regional developments and proposals in the NHS. This approach is not recommended given the vital importance of NHS services to Barnsley communities and the value in ensuring the voice of Barnsley residents is heard in regional NHS developments.

#### **6. Implications for local people / service users**

6.1 By actively participating in this JHOSC, this gives Barnsley's Elected Members an opportunity to voice the views of Barnsley residents in relation to health service changes and contribute to the continued improvement of services for local people / service users.

#### **7. Financial implications**

7.1 Each local authority is likely to host approximately one meeting per year and provide the administrative support which can be met from existing resources. Sheffield City Council has temporarily offered to administer and Chair meetings to provide consistency both for NHS colleagues and public attendees whilst capacity allows.

7.2 Recommendations could be made by the JHOSC as part of their investigations which would require assessment of financial implications by the appropriate services responding which may be NHS, Council or partnership agencies.



## **8. Employee implications**

- 8.1 The Council's Scrutiny Officer supports the OSC Chair at each meeting. Additionally, each local authority is likely to host approximately one meeting per year and provide the administrative support which can be met from existing resources. Sheffield City Council has temporarily offered to administer and Chair meetings to provide consistency both for NHS colleagues and public attendees whilst capacity allows.
- 8.2 Recommendations could be made by the JHOSC as part of their investigations which would require assessment of employee implications by the appropriate services responding which may be NHS, Council or partnership agencies.

## **9. Legal implications**

- 9.1 The Health Scrutiny Regulations (Regulation 30) 2013 require local authorities to appoint a joint committee where health organisations have to consult with more than one local authority scrutiny committee on substantial reconfiguration proposals. These are referred to as mandatory joint health scrutiny committees.

## **10. Communications implications**

- 10.1 This JHOSC keeps under review the work undertaken to ensure proactive communication about service change across South Yorkshire, Derbyshire and Nottinghamshire to the public. The papers for each meeting of the JHOSC are published 5 clear working days prior to its meetings.

## **11. Consultations**

- 11.1 Consultation has taken place with Councillor Jeff Ennis OSC Chair, Cllr Sharon Howard, Cabinet Spokesperson Without Portfolio, Cllr Alan Gardiner Cabinet Spokesperson for Core Services, The Leader of the Council and the Council's Senior Management Team.

## **12. Tackling health inequalities**

- 12.1 Tackling health inequalities and ensuring the wellbeing and safeguarding of our adults and children continues to be a priority for the Council and its partners. The work of this JHOSC contributes to this work in highlighting issues and ensuring appropriate plans are in place to address them.

## **13. Promoting equality, diversity, and social inclusion**

- 13.1 The Equality Act 2010 requires public authorities to pay due regard to the impact of their services, policies, functions and decisions on diverse groups (called "people with protected characteristics" in the Act). For the JHOSC this means ensuring that as part of their work they consider how the services or policies affect people from these groups, and ideally ensuring that people with direct experience have an opportunity to have their voices heard.

## **14. Background papers**

- Appendix 1: SYDN JHOSC Terms of Reference (attached)
- Overview and Scrutiny: Statutory Guidance for Councils and Combined Authorities May 2019:

[https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\\_data/file/800048/Statutory Guidance on Overview and Scrutiny in Local and Combined Authorities.pdf](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/800048/Statutory_Guidance_on_Overview_and_Scrutiny_in_Local_and_Combined_Authorities.pdf)

- Local Authority Health Scrutiny: Guidance to support Local Authorities and their partners to deliver effective health scrutiny June 2014:  
[https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\\_data/file/324965/Local authority health scrutiny.pdf](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/324965/Local_authority_health_scrutiny.pdf)
- NHS Long Term Plan Jan 2019:  
<https://www.longtermplan.nhs.uk/>
- South Yorkshire, Derbyshire, Nottinghamshire and Wakefield Joint Health Overview and Scrutiny Committee meeting papers:  
<https://barnsleymbc.moderngov.co.uk/mgCommitteeDetails.aspx?ID=468>

Officer Contact: Anna Marshall    Date: 13<sup>th</sup> October 2020

### **Terms of Reference for the South Yorkshire, Derbyshire and Nottinghamshire Joint Health Overview and Scrutiny Committee**

The South Yorkshire, Derbyshire and Nottinghamshire Joint Health Overview and Scrutiny Committee is a joint committee appointed under Regulation 30 of the Local Authority (Public Health, Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013/218 and is authorised to discharge the following health overview and scrutiny functions of the authority (in accordance with regulations issued under Section 244 National Health Service Act 2006) in relation to health service reconfigurations or any health service related issues covering this geographical footprint:

- a) To review and scrutinise any matter relating to the planning, provision and operation of the health service in its area, pursuant to Regulation 21 of the Local Authority (Public Health, Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013.
- b) To make reports and recommendations on any matter it has reviewed or scrutinised, and request responses to the same pursuant to Regulation 22 of the Local Authority (Public Health, Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013.
- c) To comment on, make recommendations about, or report to the Secretary of State in writing about proposals in respect of which a relevant NHS body or a relevant health service provider is required to consult, pursuant to Regulation 23 of the Local Authority (Public Health, Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013. Each Local Authority retains the power of referral to the Secretary of State of any proposed “substantial variation” of service, unless the power has been delegated to the JHOSC by that Local Authority in accordance with their local constitution. No Local Authority has made such a delegation and so this power is not exercisable by the JHOSC.
- d) To require a relevant NHS body or relevant health service provider to provide such information about the planning, provision and operation of the health service in its area as may be reasonably required in order to discharge its relevant functions, pursuant to Regulation 26 of the Local Authority (Public Health, Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013.
- e) To require any member or employee of a relevant NHS body or relevant health service provider to attend meetings to answer such questions as appear to be necessary for discharging its relevant functions, pursuant to Regulation 27 of the Local Authority (Public Health, Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013.

## Principles

- The purpose of the committee is to ensure that the needs of local people are an integral part of the delivery and development of health services across this geographical footprint.
- The committee's aim is to ensure service configuration achieves better clinical outcomes and patient experience.
- As new NHS work streams and potential service reconfigurations emerge, the JHOSC will determine whether it is appropriate for the committee to jointly scrutinise the proposals under development. Each local authority reserves the right to consider issues at a local level.
- All Members, officers, members of the public and patient representatives involved in improving health and health services through this scrutiny committee will be treated with courtesy and respect at all times.

## Membership

- The Joint Committee shall be made up of six (non-executive) members, one from each of the constituent authorities.
- A constituent authority may appoint a substitute to attend in the place of the named member on the Joint Committee who will have voting rights in place of the absent member.
- Quorum for meetings of the Joint Committee will be three members from local authorities directly affected by the proposals under consideration.

The 6 Committee Member Authorities are:

Barnsley MBC  
Derbyshire County Council  
Doncaster MBC  
Nottinghamshire County Council  
Rotherham MBC  
Sheffield City Council

Covering NHS England and the following 6 NHS Clinical Commissioning Groups (CCGs):

Barnsley CCG  
Bassetlaw CCG  
Doncaster CCG  
Derby and Derbyshire CCG  
Rotherham CCG  
Sheffield CCG

## Working Arrangements:

- The Committee will meet on an ad-hoc basis as topics require scrutiny.
- The Committee will agree the hosting and chairing arrangements. Meetings will take place in the Town Hall of the local authority hosting the meeting.
- Agenda, minutes and committee papers will be published on the websites of all the local authorities 5 working days before the meeting.
- There is a standing agenda item for public questions at every meeting. Time allocated for this will be at the discretion of the Chair.
- Members of the public are encouraged to submit their questions 3 working days in advance of the meeting to enable Committee Members time to consider issues raised and provide an appropriate response at the meeting.
- The Committee will identify and invite the appropriate NHS witnesses to attend meetings.

Last updated October 2020

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# Item 27

## **Terms of Reference of the full Council, Regulatory Boards and Committees and Functions Delegated to Officers**

### **Full Council**

The full Council will discharge the following functions, which may or may not be determined upon the receipt of recommendations from the Cabinet, unless otherwise stated:-

1. The approval of the financial and overall policy framework for the authority, and the making of such additional policy proposals as it deems appropriate from time to time.
2. The adoption, approval, or variation of plans, strategies, and policies of the Council upon recommendation of the Cabinet, which together constitute the authority's Policy Framework.
3. The Council's Constitution prepared in accordance with section 37 of the Local Government Act 2000, including the terms of reference and delegations in respect of non-executive functions, Standing Orders of the Council, financial regulations, the Code of Practice on Financial Regulations, the Procedure Rules for Contracts, the purchasing policy of the Council and its Code of Practice, and associated documents.
4. The appointment of the Leader of the Council on a four year term, in accordance with the requirements of the Local Government and Public Involvement in Health Act 2007.
5. The annual appointment of the Mayor and Deputy Mayor, Regulatory Boards, the Audit and Governance Committee, Scrutiny Committees, and Area Councils. Council also appoints the Chairs of Regulatory Boards, the Audit and Governance Committee, and Scrutiny Committees.
6. The approval of the authority's statement of accounts, income and expenditure, and balance sheets.
7. The preparation and financing of an overall capital expenditure programme, and the review of or necessary adjustments to that programme as required.
8. The preparation and financing of an overall revenue expenditure programme, including the Housing Revenue Account, the adoption of a Council Tax or like tax and a review of or necessary adjustments to that programme as required, insofar as such adjustments may not be agreed by the Cabinet within the approved arrangements for the virement of expenditure.

9. The determination of the levels and pensionability of Elected Members' Allowances, upon receipt of a report from the Independent Members' Remuneration Panel established by the Council for such a purpose.
10. The formulation of financial regulations, including approval of virement limits.
11. The establishment of overall management and disposal policies for the Council's land and property assets.
12. The authorisation of applications to the Secretary of State for the transfer of housing stock out of Council ownership and of applications to the Secretary of State to join the annual disposals programmes and to transfer housing land.
13. Recommendations and / or reports made to the Cabinet from time to time by Area Councils, where these would involve a change in the policy and financial framework of the authority or have financial implications outside the approved budget.
14. Recommendations from the Cabinet on action proposed in response to reports from external statutory bodies (e.g. Ofsted, CQC, External Auditor, and in the cases of reports from the Local Government Ombudsman and from the Appeals, Awards, and Standards Regulatory Board), except where the external statutory body has a right of direct access to the Council (meeting as such) and chooses to exercise that right.
15. The distribution of non-Executive functions, powers, and duties of the Council, the establishment of new arrangements for the discharge of such functions and the delegation of powers and duties within committees, and for the cycle of meetings within the frequency established under the Council's approved Constitution.
16. All matters relating to the boundaries or status of the borough or the reform or reorganisation of local government, so far as the particular interests of the Council are affected.
17. The conferment of the title of honorary alderman or the admittance to be an honorary freeman.
18. The promotion of bills in Parliament by the Council or their support of, or opposition to, bills otherwise affecting the Council's interests.
19. The making, amendment, or revocation of byelaws available to the Council under legislation.
20. Electoral issues under the European Parliamentary Elections Act 1978 and the Representation of the Peoples Acts 1983 to 2000 requiring Council decisions and approval.



21. Matters relating to Parish Councils that require Council consent.
22. Periodic reports from the Cabinet on its operation and the “state of the borough”.
23. Matters relating to local government pensions.
24. Policy matters relating to the attendance of Council Members and officers at conferences and seminars.
25. The approval of special national and European policies and programmes.
26. The Council’s relations with other countries, including requests for assistance on further twinning.
27. The nomination or appointment of Members of the Council to outside bodies, unless the nomination is to a body dealing with functions within the purview of the executive.
28. To approve the Community Strategy, insofar as the Council is concerned, and the Corporate Plan, and any similar policy plans, strategies, or initiatives.
29. All policy plans and strategies and new proposals relating to partnerships with external agencies and local authority companies.
30. To confirm the appointment by the appropriate Appointment Panel of the Head of Paid Service.
31. To approve the designation of officers as the Council’s Chief Finance Officer (Local Government Act 1972, Section 151), Head of Paid Service (Local Government and Housing Act 1989, Section 4) and Monitoring Officer (Local Government and Housing Act 1989, Section 5).
32. To approve the annual pay policy statement for Council staff, in accordance with Sections 38 to 43 of the Localism Act 2011.
33. To approve the remuneration packages of new staff appointments where these exceed £100,000 per annum, or any other amount stipulated by the Secretary of State concerned.
34. Receipt of responses by the designated Council representatives on Joint Authorities to questions on the business of those Authorities.
35. The Code of Conduct for Members and the Code of Conduct for Officers on recommendation of the Appeals, Awards, and Standards Regulatory Board.

**Note: The Council has the responsibility for the determination and discharge of the above functions. In the case of matters that may be the subject of Cabinet recommendations, the Scrutiny Committees may exercise the right to refer these back to the Cabinet once only.**

## **Delegations to Officers from the full Council**

### **A. General Provisions**

1. The Officer Delegations from Council are to be read in conjunction with Financial Regulations, the Contract Procedure Rules, and the Purchasing Policy of the Council and its Codes of Practice, in which will be found certain other specific delegated powers, and which may limit or qualify the powers conferred by this document.
2. For the purposes of this document, ‘the Council’ refers to non-executive powers exercised by the full Council, and ‘committees’ refers to bodies designated as such under the Local Government Acts 1972 and 2000, namely the Regulatory Boards, the Audit and Governance Committee, the Appeals, Awards, and Standards Regulatory Board, the Area Councils, and Overview and Scrutiny Committee(s), acting collectively or through officers acting under delegated powers conferred on them by this document. The executive powers of the Barnsley MBC are exercised by the Cabinet, Cabinet Spokespersons and officers and are detailed in other documents of the Constitution.
3. The exercise by officers of the Council in accordance with the Non-Executive powers conferred by the Local Government Act 1972 and Local Government Act 2000 and within the following Delegations is subject to:-
  - (a) Save in the cases of urgency referred to in paragraphs 16, 17 and 18, expenditure or income being within the approved estimates, approved arrangements for the virement of expenditure by the Executive and Council policy framework or having received the prior approval of the Council;
  - (b) Full consultation with the Executive Director, Core Services in matters involving legal considerations or where court proceedings are or may be involved; and
  - (c) All purchases, sales, leases or appropriations of land, not being transactions within the terms of sub-paragraph (a) above or the subject of delegations to the Executive Director, Core Services / Corporate Assets Manager, receiving the consent of the Council where such transactions are reserved to the Council for approval.
4. Where the same power referred to in this document as exercisable by the Council, a ‘committee’ or an officer, it shall be exercised at the lowest level (e.g. officer level) but no delegation shall preclude the reference of matters to the Council or a ‘committee’ as applicable for a decision nor preclude

- the exercise of any powers within their competence by the Council, except where action has already been taken in the exercise of a power referred to in this document.
5. In accordance with section 101 of the Local Government 2000 and any order made thereunder the Council will indemnify officers and Members acting bona fide in the exercise of the functions of the Council in any case where proceedings may be taken against them in respect of acts done by them in discharge or purported discharge of functions delegated to them.
  6. Reference in this document to an officer in relation to the exercise of powers shall, unless statute precludes, be deemed to include any employee of the Council and his/her deputy or any other officer or employee authorised by him/her to act in cases where the officer or employee concerned is not available to act provided that where services are provided under the terms of a contract won in competition this power shall only be exercised by the Employer's Representative or his/her representative, or by some person to whom he/she has delegated that power.
  7. References herein to any enactment shall be deemed to include any statutory provisions which may from time to time replace, amend or extend the provisions of that enactment and any orders, directions, regulations, code or bylaws made thereunder and any ministerial circulars or advice notes relating thereto.
  8. In urgent matters, and subject to subsequent report to the Council or a 'committee' for a decision for future reference, the Monitoring Officer shall resolve any doubt as to the appropriate decision-making route through which the same shall be referred for action.
  9. The Scheme of Delegations does not derogate from the functions of the Chief Executive and Executive Directors in respect of the day to day management of their services or the disposition or direction of employees within their respective Directorates, Business Units, Departments and Divisions.
  10. The Chief Executive and Executive Directors are authorised to exercise, concurrently, all powers delegated from time to time to relevant Service Directors within their Directorate except where limitations of statute prevent their exercise.
  11. The Chief Executive, Executive Directors and Service Directors respectively are authorised in consultation with the Service Director, Business Improvement, Human Resources and Communications to approve appropriate payments under the Market Supplements, Recruitment and Retention Policy.

12. The Service Director, Business Improvement, Human Resources and Communications is authorised to approve restructurings resulting in changes to the grades, duties and numbers of posts or staff where the cost in any one year does not exceed £250,000 and the sum(s) can be contained within the cash limited budget for the service concerned for current and future years on receipt of a report from the Executive Director or Service Director in question.
13. The Service Director, Business Improvement, Human Resources and Communications is authorised to approve, in consultation with the Cabinet Spokesperson for Core Services, the incurring of costs arising to the Council in relation to Selective Voluntary Early retirement or retirement in the efficiency of the service or the exercise of the Council's discretionary powers under the Local Government Pension Scheme Regulations 2013 in accordance with the relevant policies of the Council where the cost in respect of any particular business case does not exceed £250,000.
14. The Chief Executive, Executive Directors and Service Directors are authorised to appoint officers on JNC Terms and Conditions of Employment within the relevant Directorate or Business Unit, provided that such posts are on previously agreed grades and establishments and subject to such other approvals and procedures as are in force from time to time.
15. The appointment of all staff not appointed in accordance with specific delegated authority contained elsewhere in these Delegations or the Constitution shall be carried out by Appointments Panels constituted in accordance with procedures approved from time to time by the Council.
16. The Chief Executive, Executive Directors and Service Directors respectively are authorised, in compliance with Council policies and procedures in force from time to time:-
  - (a) to approve special leave of absence up to five days, with or without pay;
  - (b) to determine applications under the Annual Leave Purchase Scheme
  - (c) to authorise leave of absence for attendance at vocational conferences and courses and at post-entry training courses and seminars
  - (d) to approve car and motor cycle user allowances;
  - (e) to decide the eligibility of employees to receive payment:
    - (i) of telephone and / or fax charges;

- (ii) for temporarily undertaking additional duties and responsibilities where provided for in the conditions of service;
  - (iii) in accordance with the Ex-gratia Payment Scheme, such maximum sum to be determined by the Service Director, Business Improvement, Human Resources and Communications and the Service Director, Finance, which is currently up to £500
  - (iv) in accordance with the Removal and Disturbance Scheme
  - (f) to take action, including dismissal, against an employee in accordance with the Council's Disciplinary, Performance in Employment (Capability) and Incapacity due to Sickness or Industrial Injury Procedures;
  - (g) to determine the award of facilities to employees to undertake post-entry training;
  - (h) to approve work breaks and secondments for employees in accordance with the scheme and procedures approved by the Council.
17. The Chief Executive, Executive Directors and Service Directors in consultation with the Service Director, Business Improvement, Human Resources and Communications are authorised as follows:-
- (a) to determine matters relating to the acceleration of increments where not provided for in the Conditions of Service;
  - (b) to determine questions relating to payments to employees temporarily undertaking additional duties where not specifically provided for in the conditions of service or established grading structures;
  - (c) to approve special leave of absence over five days, with or without pay;
  - (d) to extend sick pay, where the application is supported by a medical report of the Council's Medical Referee.
18. The Executive Director, Core Services is authorised to commence legal proceedings whether civil or criminal as they deems appropriate under any statutory provisions within the powers and duties of the Council, whether or not such powers and duties are exercisable by the Council, a 'Committee' or 'Sub-Committee' or officer, in consultation with the Chief Executive or relevant Executive Director or Service Director.

19. The Chief Executive, Executive Directors and Service Directors respectively are empowered, after consultation with the Leader and Deputy Leader of the Cabinet (or either of them if the other is not reasonably available) and the Chair of the relevant Regulatory Board (or the Vice-Chair if the Chair not reasonably available) to take or authorise any action on any matter which they consider cannot await a meeting of the Regulatory Board in question, provided that such action shall be reported for information to the next available meeting of the Regulatory Board.
20. Where any action or matter is to be considered which is contrary to or would require a variation to the Council's Budget (except for virement between budget heads within prescribed limits) and/or Policy Framework as defined within paragraph 1 of the matters reserved for Council but requires a decision before the next scheduled meeting of the Full Council, such a decision may be taken by the Cabinet, if it is impractical to convene a quorate meeting of the Full Council in the time available before a decision must be made, subject to the responsible Officer consulting the Chairman of the relevant Scrutiny Committee, or in his/her absence the Mayor or the Deputy Mayor, and reporting the outcome of this consultation at the relevant Cabinet meeting. Any decision so taken will be reported to the next ordinary meeting of the full Council.
21. Where any action or matter is within the purview of full Council, other than described at paragraphs 18 and 19 above, but requires a decision before the next scheduled meeting, the relevant Chief Executive, Executive Directors and Service Directors are empowered to taken such a decision, if it is impractical to convene a quorate meeting of the full Council in the time available before a decision must be made, and subject to the responsible Officer consulting the Chairman and / or Vice- Chairman of Cabinet and the Chair of the Overview and Scrutiny Committee, or in his/her absence the Mayor or the Deputy Mayor. Any decision so taken will be reported to the next ordinary meeting of the full Council.
22. The Executive Director, Core Services is authorised to negotiate, conclude and execute on behalf of the Authority any document or agreement required to give effect to any decision taken by or on behalf of the Council or a 'committee', whether or not that decision specifically records such an authorisation, provided that where expenditure is authorised under paragraph 11 above, any documentation giving effect to that expenditure may be entered into by the officer incurring the expenditure.
23. For the avoidance of doubt, where a power or duty or authority is exercisable by an officer within these Delegations, that officer is hereby given authority to further delegate any such power, duty or authority to any other officer he may nominate, in the interests of the Council or for the better performance of any such power, duty or authority.

## **B. Delegations to Specific Officers**

### **1. Chief Executive**

- (a) To undertake the duties of the Head of the Paid Service in accordance with section 4 of the Local Government and Housing Act 1989.
- (b) To undertake the duties of Proper Officer for the purposes of Part I of the Local Government and Housing Act 1989 other than those which are the responsibility of the Monitoring Officer.
- (c) To take all such action as he / she considers appropriate in any emergency (as defined by the Chief Executive) in consultation with such Members and officers as he considers the circumstances will allow, subject to report to Members on action taken.
- (d) To undertake the duties of Proper Officer for the exercise of functions under section 83 of the Local Government Act 1972 (Declarations of Acceptance of Office).
- (e) To exercise the functions and duties of the Local Returning Officer and Electoral Registration Officer under the Representation of the People Acts 1983 - 2000.

### **2. Executive Director, Core Services**

- (a) To undertake the duties of Monitoring Officer in accordance with Section 5 of the Local Government and Housing Act, 1989 and the relevant provisions of Part III of the Local Government Act 2000.
- (b) In consultation with the Mayor, to grant permission for the use of the Council Coat of Arms.
- (c) In consultation with the Mayor, to take all such action as the Director may deem appropriate for the promotion and protection of the mayoralty and the image of the Borough.

## **Appeals, Awards and Standards Regulatory Board**

- (a) To exercise the functions of the Council in relation to the hearing and determination of any appeal, admission or award in respect of which the Council is vested with the responsibility of deciding the outcome either finally or as part of an appeals mechanism.
- (b) To consider matters about the standard of behaviour of Elected Members of the Council and investigate complaints about whether or not they comply with the Code of Conduct.

Appeals Panels will carry out their business in accordance with the relevant statutory provisions governing the matter the subject of the appeal

**Guidance Notes on Council Membership of Panels of the Appeals, Admissions and Awards Regulatory Board are enclosed as an Appendix to the Constitution**

## **Delegations to Officers from the Appeals, Awards and Standards Regulatory Board**

### **1. Executive Director, Core Services**

- (a) To determine the composition of any panels being selected from the Board, in consultation with the Chairperson of the Board and in accordance with the relevant statutory provisions governing the matter the subject of the appeal
- (b) To determine whether or not a complaint under the Ethical Standard Framework and Member Code of Conduct should be investigated, following consultation with the Independent Person, and to make arrangements for any complaint to be investigated accordingly.
- (c) To determine applications for dispensations from the Code of Conduct where the number of Members otherwise precluded from taking part in a decision would impede the conduct of business or interfere with the political balance of the decision making body, following consultation with the Independent Person.



## **Appointment Panels**

To exercise the functions of the Council in respect of the interviewing and appointment of the Chief Executive and, Executive Directors, in accordance with Regulations made under the Local Government and Housing Act 1989.

Appointment Panels to appoint the Chief Executive and Deputy Chief Executive will comprise the Leader of the Council (as Chairperson of the Panel) and all other Cabinet Members and such other members of the Council as is necessary to achieve political proportionality.

Appointment Panels to appoint other officers will comprise the relevant Cabinet Spokesperson (as Chairperson), the Cabinet Support Member to that Spokesperson, two other Cabinet members, and such other members of the Council as is necessary to achieve political proportionality but including the chairperson of the relevant Overview and Scrutiny Committee.

Any appointment made by the Panel to the post of Head of Paid Service (currently the Chief Executive) must be reported to the full Council for confirmation. Any other appointments made will be subject to consultation with Cabinet Members prior to confirmation in line with the requirements of mandatory standing orders.

In exceptional cases where it is necessary to hold a disciplinary hearing in respect of any member of the Senior Management Team, a Panel would be constituted on a similar basis. In the case of the Head of the Paid Service, Monitoring Officer and Chief Financial Officer the formal provisions of the Local Government (Standing Orders) Regulations 1993 which require any such Panel to have regard to the recommendation of an Independent Person also apply.

## **Delegations to Officers in respect of Appointment Panels**

### **1. Executive Director, Core Services**

- (a) To determine the composition of any Appointment Panel, in line with the requirements set out above, in consultation with the Chairperson of the Panel.

## Planning Regulatory Board

Within the overall policy framework approved by the Council to exercise the functions of the Council (with exceptions relating to preparation of the Local Development Framework, supplementary planning guidance, designation of conservation areas, areas of archaeological interest and nature reserves, removal of permitted development rights through Article 4 Directions and making compulsory purchase orders which are the responsibility of the Executive) in relation to:-

All matters of town and country planning regarding development control and related regulatory functions, including the making of appropriate statutory orders, public rights of way; minerals and waste disposal planning and control; building control matters; matters connected with the safety of sports grounds; supervision of all land subject to reclamation for the time being owned by the Council; and, in particular, but without prejudice to the generality of the foregoing:-

1. The Town and Country Planning Acts and any statutory instruments, Planning Policy Guidance Notes, Mineral Planning Guidance Notes, and other Guidance Notes issued from time to time, bylaws, regulations etc., made thereunder (subject to sections 182 and 193 of and Schedule 16 to the Local Government Act 1972).
2. The Planning and Compensation Act 1991. Parts IX, X, XIV and XVIII of the Local Government Planning and Land Act 1980, together with the relevant Schedules.
3. The Building Act 1984 and regulations made thereunder, including the Building Regulations 2010, other than those parts that are the responsibility of the Executive.
4. The provisions of the South Yorkshire Act 1980, sections 15, 34, 36, 37, 39, 45, 46, 53, 55, 57, 58 and 59. Section 23, 24, 25, 26, 29 and 33 of the Local Government (Miscellaneous Provisions) Act 1982.
5. The naming and renaming of streets and the numbering and renumbering of properties.
6. Precautions to be taken during the construction of buildings.
7. The Planning (Listed Buildings and Conservation Areas) Act 1990.
8. The Planning (Hazardous Substances) Act 1990.
9. The Wildlife and Countryside Act 1981 (as amended) where applicable to the regulatory function
10. The Rights of Way Act 1990 and the Cycle Tracks Act 1984.

11. The Highways Act 1980 and the Road Traffic Regulation Act 1984 in relation to footpaths and bridleways and other identified functions that are not the responsibility of the Executive.
12. The Safety of Sports Grounds Act 1975, the Fire Safety and Safety of Places of Sport Act 1987 and the Regulatory Reform (Fire Safety) Order 2005 (in respect of designated sports grounds and regulated stands only).
13. The Pipelines Act 1962, the Local Authorities (Historic Buildings) Act 1962, the Ancient Monuments and Archaeological Areas Act 1979 and the Land Compensation Act 1961, so far as relevant to town and country planning.
14. The Mines and Quarries Act 1954, the Mines and Quarries (Tips) Act 1969, and the Mineral Workings Act 1985.
15. The National Parks and Access to the Countryside Act 1949 where applicable to the regulatory function and the Caravan Sites and Control of Development Act 1960 (as amended).
16. Forestry Commission consultations on relevant forestry matters.
17. Matters relating to dangerous structures covered by the Building Act 1984.
18. Matters relating to the environment and to sustainable development as applied by Circulars, Planning Policy Guidance Notes, European Union legislation, the relevant parts of the Environmental Protection Act 1990 and associated legislation where relevant to the regulatory function.
19. The forward planning and control of waste disposal sites and facilities in respect of planning legislation powers where relevant to the regulatory function.

**Planning applications in respect of land or property in the Borough which is in the area of the Peak Park Planning Board should be submitted direct to that Board.**

**Arrangements for the Public to address the Planning Regulatory Board are set out in an Appendix to the Constitution.**

## **Delegations to Officers from the Planning Regulatory Board**

### **1. Executive Director, Core Services**

- (a) The service of notices under the Building Act 1984 requiring the repair or demolition of ruinous and dilapidated buildings and clearing of sites following demolition.
- (b) The issue, replacement, amendment, suspension or revocation of a General Safety Certificate and the service of Prohibition Notices under the Safety of Sports Grounds Act 1975.

- (c) The service of Notices under section 36 of the Building Act 1984.
  - (d) The service of notices under Part II of the Mines and Quarries (Tips) Act 1969.
- 2. Executive Director, Core Services in consultation with the Head of Highways and Engineering**
- (a) Enforcement action for damaging the highway under sections 131 and 136 of the Highways Act 1980.
  - (b) Enforcement action for the erection of buildings etc., in the highway under section 138 of the Highways Act 1980.
  - (c) Enforcement action for the removal of builders' skips under section 140 of the Highways Act 1980.
  - (d) Enforcement action to restrict planting of trees etc., in or near a carriageway under section 141 of the Highways Act 1980.
  - (e) Enforcement action in connection with depositing things or Pitching booths etc., on highways under section 148 of the Highways Act 1980.
  - (f) Enforcement action to prevent danger or annoyance to users of highways and streets under sections 161 and 162 of the Highways Act 1980.
  - (g) Enforcement action to control mixing of mortar etc., on highways under section 170 of the Highways Act 1980.
  - (h) Enforcement action to ensure hoardings are securely erected under section 173 of the Highways Act 1980.
  - (i) Enforcement action in connection with precautions taken by persons executing street works under section 174 of the Highways Act 1980.
  - (j) The prosecution of persons who fail to pay or secure advance payment deposits under section 219 of the Highways Act 1980.
  - (k) The making and advertising of Orders under section 21 of the Town Police Clauses Act 1847 or section 16A of the Road Traffic Regulation Act 1984 for the purpose of appropriate events in highways.
  - (l) The temporary closure of public rights of way under the Road Traffic Regulation Act 1984.

**3. Executive Director, Core Services in consultation with the Service Director Regeneration and Culture and / or Head of Planning and Building Control, as appropriate**

- (a) To respond to all appeals against decisions on applications for planning permissions and consents to advertisements and against enforcement notices.
- (b) To confirm unopposed Tree Preservation Orders and, in urgent cases (as determined by the Executive Director Core Services) the making of Tree Preservation Orders.
- (c) The service of Breach of Condition and Enforcement Notices under section 187A of the Town and Country Planning Act 1990.

**4. Head of Highways and Engineering**

- (a) To administer the provisions of the New Roads and Street Works Act 1991 as respects Streets, Street Works and Undertakers.
- (b) Protection of the rights of the public to use a highway under section 130 of the Highways Act 1980.
- (c) To control the placing of builders' skips on highways under section 139 of the Highways Act 1980.
- (d) To take enforcement action considered necessary in pursuance of the Council's duty to protect the rights of the public to the use of public highways and / or public rights of way as prescribed in the Highways Act 1980.
- (e) The enforcement of legislation on obstruction to public rights of way under sections 134 and 137 of the Highways Act 1980 as amended by the Rights of Way Act 1990.
- (f) The granting of consent for licensed obstructions (e.g. gates, stiles, etc.) under the Highways Act 1980.
- (g) To accept dedications of public rights of way under section 25 of the Highways Act 1980 subject to consultation with user groups, Local Members and, where appropriate, parish councils.
- (h) To approve or refuse any proposal to divert, create or stop up a public right of way under the Highways Act 1980 or Town and Country Planning Act 1990, following consultations with user groups, Ward Members and, where applicable, Parish Councils, except where:
  - A Member of the Council requests that the proposal be considered by the Planning Regulatory Board.

- The Head of Highways and Engineering is of the opinion that the issues raised should be considered by the Planning Regulatory Board..
- (i) To determine whether the Definitive Map and Statement should be modified following the discovery of relevant evidence.
- (j) To enter into permissive path agreements under Section 39(1) of the Wildlife and Countryside Act 1981.
- (k) To accept deposits made under section 31(6) of the Highways Act 1980.
- (l) To grant consent to planting in the highway by individuals under section 142 of the Highways Act 1980.
- (m) To control the erection of scaffolding on the highway under section 169 of the Highways Act 1980.
- (n) To control the deposit of building materials and the making of excavations in the highway under section 171 of the Highways Act 1980.
- (o) To control the erection of hoardings adjacent to the highway under section 172 of the Highways Act 1980.
- (p) To regulate the placing of cables, pipes, wires etc. over highways under section 178 of the Highways Act 1980.
- (p) To regulate the construction of cellars under highways under section 179 of the Highways Act 1980.
- (r) To regulate the construction of openings into cellars under streets under section 180 of the Highways Act 1980.
- (s) To grant consent to the placing of private apparatus within the highway under sections 50 of the New Roads and Street Works Act 1991.
- (t) To serve notice of intended demolition under section 80 of the Building Act 1984.
- (u) To serve notice about demolition under section 81 of the Building Act 1984.
- (v) To serve notice under section 81 and section 82 of the Building Act 1984.
- (w) Appeal against notice under section 81 and section 82 of the Building Act 1984.
- (x) Content and enforcement of notice requiring works under section 99 of the Building Act 1984.

- (y) Appeal against notice requiring works under section 102 of the Building Act 1984.
- (z) To determine applications for modifications to the Definitive Map and Statement of Public Rights of Way

**5. Executive Director Place**

- (a) To grant permission for provision etc of services, amenities, recreation and refreshment facilities on the highway under Section 115 of the Highways Act 1980

**6. Head of Planning and Building Control**

- (a) To approve under the Building Regulations any application which complies in all respects with the requirements of the Regulations.
- (b) To refuse applications under the Building Regulations which would otherwise be approved by default through absence of a decision within the prescribed period.
- (c) In consultation with the Service Director, Finance, to make recommendations to the Place (Regeneration and Culture) Cabinet Spokesperson for the variation of the standard scales of Building Regulation Fees in the Local Government Model Scheme by plus or minus 10% in appropriate cases.
- (d) To carry out appropriate inspections on site to ensure compliance with Building Regulations.
- (e) To approve the numbering of properties.
- (f) The exercise of precautions during the construction of buildings and temporary structures.
- (g) To determine planning applications in the following categories in line with the conditions indicated, subject to the note below:-
  - (i) all applications for development, including outline, reserved matters and full applications;
  - (ii) any application submitted in compliance with relevant planning policy or supplementary planning guidance (SPG), including the refusal of any application which is contrary to planning policy or SPG;

- (iii) any matters reserved by general conditions of planning permission, for example: details of materials, drainage etc. and the discharge of conditions following the completion of development;
- (iv) any applications under Section 73 of the Town and Country Planning Act 1990 to develop land without compliance with planning conditions previously attached to planning permissions;
- (v) to decline / determine repeat applications in accordance with Section 70A of the Town and Country Planning Act 1990;
- (vi) any requests for minor alterations to existing planning permissions that do not alter the nature of the development or permission, for example the amendment of the design of a window or materials;
- (vii) to determine the need for and content of Environmental Statements in relation to Environmental Impact Assessments (EIAs) (scoping and screening opinions);
- (viii) to deal with notifications under the Town and Country Planning General Permitted Development Order 1995 as amended relating to all matters under the prior notification procedure;
- (ix) to determine applications for Listed Building Consent, except those relating to Grade I or II\* Listed Buildings or where demolition is involved, and for Conservation Area consent;
- (x) to serve Building Preservation Notices under Section 3 of the Planning (Listed Buildings and Conservation Areas) Act 1990;
- (xi) to serve Notices under Section 54 of the Planning (Listed Buildings and Conservation Areas) Act 1990, informing the owner of a Listed Building that the authority intends to carry out works urgently necessary to preserve the building;
- (xii) to enter land and execute works which appear necessary under Section 55 of the Planning (Listed Buildings and Conservation Areas) Act 1990 for the recovery of expenses incurred by the authority in carrying out works pursuant to Section 54 of the Act, and, in the event of non-payment, the institution of legal proceedings to recover those expenses;
- (xiii) to determine any application in respect of the display of Advertisements in accordance with Policy and Supplementary Planning Guidance;
- (xiv) to determine any application in respect of Minerals and Waste Disposal / Transfer / Recycling in relation to the modification or removal of conditions where the substance of the permission



- remains unchanged, or the review of mineral working permissions, or for any ancillary and additional developments within a quarry or waste management facility, where this is in line with council policies;
- (xv) to determine any applications for the felling of trees or any other works to trees subject to Tree Preservation Orders or Conservation Area Regulations, in line with specialist advice from the Council's Tree Officer;
  - (xvi) to determine applications for Certificates of Lawfulness of existing or proposed use or development, subject to the agreement of the Executive Director Core Services;
  - (xvii) to respond to consultations for adjacent authorities or Government Departments where the Council's interests are not prejudiced;
  - (xviii) to approve or refuse any proposal for Street Naming, subject to the agreement of Local Members and consultation with the relevant Parish Council;

**Note** Applications where any of the following apply shall be excluded from approval under the above delegations:

- (i) Any application where a Member of the Council raises material planning considerations that ought to be considered by the Planning Regulatory Board;
- (ii) Any application which requires a Section 106 agreement or a planning obligation;
- (iii) Any large scale major application (that is, of 50 or more dwellings, of 5,000 or more square metres in the case of other developments or on sites of more than 5 hectares), a significant town centre development scheme or applications requiring an Environmental Statement;
- (iv) Any application where the Council itself is the applicant;
- (v) Any application submitted by a Member of the Council or an Officer employed in the Regeneration and Culture Business Unit
- (iv) Any application where the Head of Planning and Building Control considers the issues raised should be properly addressed by the Planning Regulatory Board;
- (v) Any major application (that is, of 10 or more dwellings, more than 1,000 square metres of development or a site area in excess of 0.5 hectares) where a member of the public has submitted written

representations and requested to speak at the Planning Regulatory Board.

- (h) To determine proposals submitted under the Hedgerow Regulations and to serve hedgerow retention notices where appropriate.
- (i) To approve any applications made under sections 34, 39, 45, 53, 55, 57 and 59 of the South Yorkshire Act 1980 which comply in all respects with the requirements of those sections.
- (j) To refuse applications made under any of the aforesaid sections of the South Yorkshire Act 1980 which would otherwise be approved by default through absence of a decision within the prescribed period.
- (k) To exercise the Council's powers and functions under Part 7 of the Town and Country Planning Act 1990 (enforcement), and section 330 (but excluding sections 191 to 196 relating to certificates of lawfulness of existing or proposed development or use)
- (l) To exercise the Council's powers and functions under Sections 215 to 219 (proper maintenance of land) and 225 (removal of advertisements and posters) of the Town and Country Planning Act 1990
- (m) To undertake enforcement action in relation to sections 220 and 224 of the Town and Country Planning Act 1990 and the Town and Country Planning (Control of Advertisements) (England) Regulations 2007
- (n) To undertake enforcement in respect of specific conditions relating to listed buildings and conservation areas under Part 1, Chapter 2, Section 9 and Chapter 4, Part 3, Sections 88, 88a and 88b of the Listed Buildings and Conservation Areas Act 1990
- (o) To decide a complaint and serve, withdraw or enforce a High Hedge Remedial Notice under Part 8 of the Anti-Social Behaviour Act 2003
- (p) In consultation with Yorkshire Water the granting of consent to building over sewers.
- (q) In consultation with the Executive Director Core Services, to take all relevant enforcement action under sections 35 and 36 of the Building Act 1984 and in respect of breaches of Building Regulations in force from time to time.
- (r) To deal with any matters related to safety under the Safety of Sports Grounds Act 1975 and the Fire Safety and Safety of Places of Sport Act 1987, including the issue and service of prohibition notices.

- (s) To advise appropriate licensing bodies in respect of applications received under various licensing legislation on matters relating to Building Regulations or other safety issues.
- (t) In consultation with the Head of Highways and Engineering on Road Safety and Highway issues, and on notification to the relevant local Ward Members, to grant consent for the erection of telephone kiosks within the highway.
- (u) In consultation with the Chairperson of the Planning Regulatory Board, to determine submissions of development details in Enterprise Zones in respect of which approval is not granted under the scheme, but in accordance with the overall requirements of the planning schemes.
- (v) To determine submissions relating to Agriculture or Forestry Development made under the prior notification procedure pursuant to the Town and Country Planning General Development Order 1995 (as amended).
- (w) In consultation with the Chairperson of the Planning Regulatory Board to respond to Forestry Authority consultations, such responses being reported to the next meeting of the Board.

## General Licensing Regulatory Board

Subject to:

- the overall policy framework of the Council; and
- having regard to the Council's safeguarding arrangements and duties and particularly in relation to the prevention of Child Sexual Exploitation;

to exercise the functions of the Council in relation to:-

1. In respect of hackney carriage and private hire licences:-
  - a. To determine licence applications which have not been determined by the Service Director Legal Services pursuant to their delegated powers, where consideration by the Sub-Committee is not appropriate.
  - b. To receive reports for information on the suspension and revocation of licences and also to suspend and/or revoke licences where adverse reports have been received in those instances where the Service Director Legal Services has referred the matter to the Board for a decision as to whether disciplinary action would be appropriate.
  - c. To receive, at regular intervals, a report of all licences issued, renewed, or refused.
  - d. To receive an annual report of all hackney carriage and private hire licences issued or renewed where the vehicle in question is over the age of five years.
  - e. To receive periodic reports of the Service Director Legal Services on random inspections carried out.
  - f. To vary, amend or revoke the standard conditions of hackney carriage or private hire operators, vehicle and drivers' licences.
  - g. To determine the fees payable for the issue and renewal of hackney carriage and private hire licences (including inspections), subject to the consideration of any policy aspects by Cabinet and / or full Council as appropriate.
  - h. To determine the hackney carriage tariff from time to time, subject to the consideration of any policy aspects by Cabinet and / or full Council as appropriate.
  - i. After consultation with the Head of Highways and Engineering to approve the siting or relocation or removal of hackney carriage ranks and to authorize the appropriate statutory notices.

2. In relation to amusements with prizes permits and licences, betting track licences, sex establishments and house to house collections etc:-
  - a. To grant and renew licences and permits on recommendations from the appropriate officers and outside bodies and to impose conditions, except for the renewal of Sex Shop licences where officers have delegated powers in the circumstances referred to at 2(h) below.
  - b. To vary the conditions attached to an existing licence.
  - c. To determine the licence fee payable in respect of sex establishments.
  - d. To vary, amend or revoke the standard conditions imposed upon the grant of amusements with prizes permits and licences.
  - e. To receive reports on applications for permits for small lotteries where adverse comments have been received from the police and to determine the application.
3. To determine, where there is discretion, the amount to be charged for such approvals, licences, permits or registrations falling within the remit of the Board, subject to the consideration of any policy aspects by Cabinet and / or full Council as appropriate.
4. To receive reports on applications for permits for house to house collections and street collections where adverse reports are received and to determine the application.
5. To determine appeals received in respect of the refusal of applications for the registration of premises for civil marriages.

### **General Licensing Sub-Committee**

1. To determine hackney carriage and private hire licence applications which have not been determined by the Service Director Legal Services pursuant to their delegated powers.
2. To suspend and / or revoke hackney carriage and private hire licences where adverse reports have been received in those instances where the Service Director Legal Services has referred the matter to the Board for a decision as to whether disciplinary action would be appropriate.
3. To determine appeals against the suspension or revocation of hackney carriage or private hire operators, vehicle and drivers' licences.
4. To determine applications for or suspension / revocation of licences or appeals against suspension or revocation of licenses falling within the remit of the General Licensing Regulatory Board when referred to it for a decision by the Service Director Legal Services.

**The General Licensing Sub-Committee is comprised of any 3 Members of the General Licensing Regulatory Board**

## **Delegations to Officers from the General Licensing Regulatory Board**

### **1. Executive Director, Core Services**

- (a) To receive and administer the registration of charities including those under the War Charities Act 1940 and the National Assistance Act 1948.

### **2. Service Director Customer Information and Digital Services**

- (a) As Proper Officer for Registration, to approve those applications for approval of premises for civil marriages which comply with the standard conditions and to refuse those which do not, and to determine as to whether or not premises are seemly and dignified.

### **3. Head of Service Customer Support and Development**

- (a) To act as the Representative of the Proper Officer for Registration, as appropriate.

### **4. Service Director Legal Services**

- (a) To exercise the Council's powers in relation to the Licensing aspects of the following legislation:
- Caravan Sites and Control of Development Act 1960
  - Celluloid and Cinematograph Act 1922
  - Children and Young Persons Act 1933
  - The Health Protection (Coronavirus, Collection of Contact Details etc and Related Requirements) Regulations 2020
  - Food Safety Act 1990
  - Health Protection (Coronavirus Restrictions) (England) Regulations 2020
  - Housing Act 1985 (Parts 9 and 10 - Slum Clearance and Overcrowding)
  - Housing Act 2004 (Part 1 [Housing Conditions], Part 2 [Licensing of houses in multiple occupation], Part 3 [Selective licensing areas], Part 4 [management orders], Section 216 [overcrowding], Part 7 [supplementary provisions] insofar as it relates to any of these functions, Section 232 (maintenance of register of licences and management orders)
  - Local Government Miscellaneous Provisions Acts 1976 and 1982
  - Local Government Act 2003, Section 120 (insofar as it amends Section 15 of the Local Government (Miscellaneous Provisions) Act to add the

regulation of cosmetic piercing and semi-permanent skin colouring businesses)

- Noise and Statutory Nuisance Act 1993
- Nurses Agencies Act 1957
- Performing Animals (Regulations) Act 1925
- Pet Animals Act 1951
- Poisons Act 1972
- Public Health Acts 1936-1961
- Public Health (Control of Disease) Act 1984
- Scrap Metal Dealers Act 1964
- Scrap Metal Dealers Act 2013 (when legislation allows)
- Slaughterhouses Act 1974
- Town Police Clauses Act 1847
- Zoo Licensing Act 1981

And, notwithstanding the generality of the above:

- (b) Under the Town Police Clauses Act 1847 and Part II of the Local Government (Miscellaneous Provisions) Act 1976 to:
- (i) issue hackney carriage licences and private hire licences, when he / she is satisfied that the application fulfils the statutory requirements and any criteria or policies of the Council for the time being in force;
  - (ii) in consultation with the Chairperson of the Licensing Regulatory Board, refuse applications for hackney carriage and private hire licences where he is not satisfied that the application fulfils the statutory requirements and any criteria or policies of the Council for the time being in force, subject to any such decisions being reported for information to the next meeting of the Licensing Regulatory Board;
  - (iii) to suspend Hackney Carriage and Private Hire Vehicle Licences on vehicle defects being found.
  - (iv) to suspend or revoke licences in other circumstances those at (iii) above, and to report the action to a subsequent meeting of the General Licensing Regulatory Board or Sub-Committee.
- (c) To grant, vary, transfer and revoke licences in respect of cinemas and theatres after consultation with the appropriate officers and outside bodies.
- (d) To issue permits in respect of house to house collections, street collections, and to receive returns in respect of the same and where adverse reports are received to refer the matter to the General Licensing Regulatory Board for determination.

- (e) To issue permits in respect of small lotteries after consultation with the police and where adverse reports are received to refer the matter to the General Licensing Regulatory Board or Sub-Committee for determination.
- (f) To determine applications for minibus permits of those vehicles under the control of the Council.
- (g) To receive and administer applications for the registration of motor salvage operators under the Vehicles (Crime) Act 2001 (Motor Salvage Operators Regulations 2002), to approve applications for registration where statutory consultation with the Police reveals no contrary indications and to maintain a register which shall be available for public inspection;
- (h) To determine, following consultation with the Chairperson of the General Licensing Regulatory Board, applications for the renewal of Sex Shop premises Licences where no adverse comments have been received to the statutory consultation process and where there are no concerns or substantial changes made regarding the operation of the premises.

## **5. Service Director Public Health**

- (a) To exercise the Council's powers in relation to the Licensing aspects of the following legislation:
  - The Public Health Control of Disease Act 1984
  - The Health Protection (Coronavirus, Restrictions) (No. 2) (England) Regulations 2020
  - The Health Protection (Coronavirus, Restrictions) (No.3) (England) Regulations 2020
  - Health Protection (Coronavirus Collection of Contact Details etc. & related requirements) Regulations 2020
  - The Health Protection (Coronavirus, Restrictions) (Obligations of Undertakings) (England) Regulations 2020

## **Statutory Licensing Regulatory Board**

Subject to:

- the overall policy framework of the Council; and
- having regard to the Council's safeguarding arrangements and duties and particularly in relation to the prevention of Child Sexual Exploitation;

to exercise the functions of the Council in relation to the Licensing Act 2003:-

1. To monitor the operation of the Council's Licensing Policy Statement



2. To monitor the operation and performance of the Sub Committees (comprising three Members each) established to determine applications for and reviews of licences.
3. To determine the procedure/protocol to be adopted by the Sub Committees in dealing matters referred to them.

## **Statutory Licensing Sub Committees**

To determine, in accordance with the procedure/protocol agreed by the Statutory Licensing Regulatory Board, applications for and reviews of Licences made under the provisions of the Licensing Act 2003 where adverse comments have been received.

### **Delegations to Officers from the Statutory Licensing Board**

#### **1. Service Director Legal Services**

- (a) To exercise the Council's powers in relation to the Licensing aspects of the Licensing Act 2003.
- (b) To exercise powers under the Criminal Justice Act 2001 to close premises that are in breach of the conditions of licences granted under the Licensing Act 2003

## **Audit and Governance Committee**

### **A. General Remit**

1. To provide independent assurance of the adequacy of the risk management framework and the associated control environment.
2. To provide independent scrutiny of the authority's financial and non-financial performance to the extent that it affects the authority's exposure to risk and weakens the control environment.
3. To oversee the financial reporting process.
4. To promote the application of and compliance with effective governance arrangements across the Authority and its partner organisations.

### **B. Internal Control incorporating Risk Management, Financial Probity and Stewardship**

- (a) To consider the overall adequacy and effectiveness of the system of internal control and the arrangements for risk management, control and governance processes and securing economy, efficiency and effectiveness (value for money).
- (b) To ensure that the highest standards of financial probity and stewardship are maintained throughout the Authority, within policies set by the Council from time to time.
- (c) To consider such policies for consideration and approval by the Council.
- (d) To promote effective internal control by the systematic appraisal of the Authority's internal control mechanisms and by the development of an anti-fraud culture.
- (e) To promote effective risk management throughout the Council in accordance with the Council's Risk Management Policy Objectives Statement.
- (f) To periodically review the Authority's strategic risk register and to invite, when appropriate, a Member of the Senior Management Team to meetings to discuss strategic risks within their specific service area.
- (g) To consider, challenge and comment on the Annual Governance Statement.

(h) To receive periodic reports on additional corporate functions contributing to overall assurance against the corporate priorities and specifically in relation to:

- Business Improvement, Human Resources and Communications
- Health & Safety & Resilience
- Governance, Member and Business Support
- Information Governance

(i) To encourage wider dialogue with members of the Senior Management Team by inviting them to meetings on a periodic basis to give assurance about issues identified within reports relating to various Directorate activities and, in particular, those which are subject to Internal Audit recommendation

C. Internal Audit

(j) To oversee, in consultation with internal auditors, the preparation and approval of an annual audit plan for the Authority and to receive periodic reports from the internal auditor on performance against the plan.

(k) To monitor compliance with internal audit reports following their consideration by management.

(l) To examine reports previously submitted to the Cabinet in respect of ongoing activities and investigations conducted by internal auditors and to make appropriate comments and recommendations.

(m) To review the performance of the internal audit function by way of quarterly performance management reports.

(n) To consider the Head of Internal Audit's annual audit report and opinion, and a summary of internal audit activity (actual and planned) and the level of assurance it can give over the Council's corporate governance arrangements.

(o) To enhance the profile, status and authority of the internal audit function and demonstrate its independence.

(p) To approve and periodically review the Internal Audit Strategy and Audit Charter

D. External Audit and other Inspectorates or Regulatory Bodies

(q) To oversee, in consultation with external auditors, the preparation of the annual audit plan for the Authority and to receive periodic reports from the external auditor on performance against the plan.

- (r) To consider and report to Cabinet and the Council the annual audit and inspection letter.
- (s) To consider the appointment of the Council's external auditor.
- (t) To monitor compliance with external audit, external inspectorate and Ombudsman reports following their consideration and resolution by the Cabinet and/or Council.
- (u) To consider any payments in excess of £2000 or provide other benefits in cases of maladministration by the Authority within the scope of section 92 of the Local Government Act 2000.

E. Other

- (v) To consider general issues and statistics in relation to the Council's Confidential Reporting (Whistleblowing Policy) "Whistleblowing" Policy.
- (w) To review the Authority's arrangements for establishing appropriate anti-fraud policies and procedures.
- (x) To monitor compliance with and the effectiveness of anti-fraud and corruption policies and procedures.
- (y) To monitor compliance with the Authority's Partnership Governance Framework.
- (z) To consider and review compliance with the Authority's Treasury Management policy.

F. Accounts

- (aa) To review the financial statements, external auditor's opinion and reports to Members, and monitor management action in response to the issues raised by External Audit.
- (bb) To contribute to the annual review, consideration and challenge of the financial statements.

## Procedures for recording decisions taken by officers

### Background

1. Regulations in 2012 introduced a requirement for officers taking an executive decision to publish a written statement about the decision as soon as practically possible after the decision is taken. Further Regulations in 2014 extended this requirement to non-executive decisions taken by officers.
2. Whilst the 2012 regulations simply identify the need to record executive decisions taken by officers, the 2014 regulations make reference to decisions that would otherwise have been taken by the Council or a committee / sub-committee if not otherwise delegated to officers. This therefore includes delegated decisions on non-executive functions.
3. The 2014 regulations also state that the requirement to record applies to decisions made:
  - (a) under a specific express authorisation; or
  - (b) under a general authorisation to officers to take such decisions and the effect of the decision is to:
    - (i) grant a permission or licence;
    - (ii) affect the rights of an individual; or
    - (iii) award a contract or incur expenditure which, in either case, materially affects that relevant local government body's financial position.
4. A specific express authorisation is an issue where full Council, Cabinet, a Cabinet Spokesperson or Regulatory Board has authorised an officer to take action on a specific matter.
5. A general authorisation is an issue where the authority derives from a function listed in the Schemes of officer delegations and otherwise meets the requirements of 3(b) above. The Council has determined that the amount of a contract or expenditure that materially affects the Council's financial position is £250,000.
6. In the case of officer executive decisions, the record must include:
  - (a) the decision taken, including the date it was made;
  - (b) the reasons for the decision;
  - (c) details of any alternative options considered and rejected by the officer when making the decision;
  - (d) any conflict of interest declared by any executive member consulted by the officer which relates to the decision; and
  - (e) in respect of any declared conflict of interest, a note of dispensation granted by the relevant local authority's head of paid service.

7. In the case of other officer decisions covered by the 2014 regulations, the record must include:
  - (a) the date the decision was taken;
  - (b) a record of the decision taken along with reasons for the decision;
  - (c) details of alternative options, if any, considered and rejected; and
  - (d) where the decision falls under paragraph 3(a) above, the names of any Member who has declared a conflict of interest in relation to the decision
8. The regulations also require that the statement and any supporting documents be available for inspection by the public and on the Council's website.

### **Guidance on decisions to be recorded**

9. The regulations require the recording of all executive officer decisions and those non-executive decisions that fall under the requirements set out at paragraph 3 above. These will either be as stated in the officer delegations (see links below) or as a result of a specific express authorisation given by Council or a Regulatory Board.
10. This will inevitably give rise to concerns about the officer decisions that should be recorded under the Regulations. The intention of the Regulations is to give the public access to information about local authority decisions. However, it can be assumed that Parliament would expect this to be interpreted in a common sense way, and not result in a bureaucratic burden that would have no public benefit nor meet any reasonable public interest. The intention, therefore, is to give access to information on those decisions that they would reasonably expect to be publicly available and which are appropriate for public access
11. On this basis, any decision that is merely administrative in nature, with only a remote connection with an executive function, or otherwise minor and routine need not be reported. Although the decision might involve large amount of expenditure, the nature of the decision might still mean it is minor (for example, paying a gas bill), so doesn't need to be recorded separately.
12. Equally, where the decision affects one individual rather than the general public and / or contains confidential or exempt information, this need not be published. However, the service concern will need to maintain records on the decision made and the background to it.
13. It should be borne in mind that an apparently minor decision might be taken against a wider context that makes it more sensitive than would otherwise be the case. A key consideration is whether an individual or group might seek to challenge the decision in the light of this. This will always be a matter for judgement and the officer should take this into

account in deciding how to record and report the decision and if a Member decision-making route should be followed.

14. A general principle of delegated officer decision making is that particularly sensitive issues might be “referred up” for approval by the relevant Cabinet Spokesperson or Cabinet. As a result of the Regulations, officers should consider if a decision is sufficiently important and/or sensitive so that a reasonable member of the public would reasonably expect it to be “referred up”. If so, the officer responsible should arrange for this to be done. The decision would then be recorded as part of the normal Member decision-making process.

### **Procedure for recording decisions**

15. The officer named in the Officer Delegations as responsible for specific decisions should use the form (‘the decision notice’) attached at Appendix 1 to record the decision taken. This provides space to give basic information about the subject and date of the decision taken and the authority / delegated power under which the decision is taken. The decision notice should be signed by the officer(s) taking the decision, and, if required, by any Cabinet Spokesperson who should be consulted.
16. If services already use a pro forma to record decisions taken by officers, this can continue to be used, provided it complies with the recording requirements set out in this procedure. If services use a system to record and publish decisions taken (e.g. Planning Explorer, YorTender), there is no requirement to produce a separate record provided that the record meets the requirements set out at paragraph 6 or 7, as appropriate.
17. The decision notice should be accompanied by documentation that provides information on the reasons for any decision and any options considered, where this is too detailed or complex to be set out on the decision notice itself. Provided it gives the necessary information, this documentation need not be in the same format as a report for Cabinet or Spokesperson delegated decision.
18. Officers should take care not to include in the supporting documentation any confidential or exempt information that might prejudice the public interest if published. Where information of this type has been referred to in the course of making the decision, this should be stated as one of the background papers. A reference should be made to it containing confidential information or exempt information under the Local Government Act 1972, Part 1, Schedule 12A
19. Where an executive decision is being taken, any conflict of interest declared by an Executive Member on that matter should be recorded, together with any dispensation granted. Where a non-executive decision is being taken under a specific express authorisation, the record should include any conflict of interest declared by a Member on that matter.



20. Once the notice of decision and any supporting documentation has been fully completed, the officer making the decision should make arrangements for it to be scanned as one document and e-mailed to the Council Governance Unit at [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk) for publication in the website. The original documentation should be kept on file by the decision making officer according to their normal procedures.

### **Appendices**

- Appendix 1 Pro forma notice of decision
- Appendix 2 Categories of exempt information as described in the Local Government Act, Part 1, Schedule 12A

### **Links to Regulations:**

Executive Decisions: [Local Authorities \(Executive Arrangements\) \(Meetings and Access to Information\) \(England\) Regulations 2012](#)

Non-Executive Decisions: [Openness of Local Government Bodies Regulations 2014](#)

Details of the schemes of officer delegations are available in [the Council's Constitution](#)

## Officer Decision Record Template

Record of Decision of the *(Insert Officer name)* taken in consultation with the Chairman of *(Insert Body)* / *(Insert name of other officer)* [delete as appropriate]

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*Where the delegation is subject to consultation with a Chairman or other officer, the position of the Chairman or officer should be inserted above and they should be asked to sign below. Where no consultation is required, delete these references.*

### Subject

*Give a brief description of the subject and the decision to be taken. Include a statement of reasons for the decision taken and any options for action considered and rejected. Information on those consulted on the proposed action / decision should be included, together with any conflicts of interest for Members. Where this is too detailed or complex to include here, this information **must** be included in appendices.*

### Authority

*Insert reference to relevant section of the Scheme of Delegation or Council / Regulatory Board Minute Number, where appropriate, to show where the delegated powers on this matter was authorised.*

### Decision Taken

*Set out the decisions (to be) taken*

### Date of Decision

*Insert the date of the decision*

### Elected Member Conflicts of Interest

*Record any conflicts of interest for express authorisations*

*Signature*

\_\_\_\_\_  
*(Insert Officer name)*

\_\_\_\_\_  
*(Insert more Officer names as required)*

\_\_\_\_\_  
*Signature*

Cabinet Spokesperson  
(if required)

*Scan / email the completed form and appendices to the Council Governance Unit  
and keep the original on the project file*

### **Restrictions on the Publication of Reports Considered by Meetings within the Council**

The Cabinet and other Council meetings are generally required to consider all reports in public. However, the facility exists to consider a report in private if it contains certain categories of information. The relevant legal provision is Schedule 12A to the Local Government Act 1972, as amended by regulations issued in 2006.

This note gives practical guidance on how exemptions from publication can be “claimed” and what qualifications to this apply. However, on a general note, any information which gives rise to an exemption must be specific, not theoretical, and must be relevant to the decision being sought from Members. The whole intention of the Freedom of Information Act is to ensure the availability of information, including reports, to the public and the starting point, therefore, is that all reports will be made available for publication.

Report authors are encouraged to contact the Cabinet Support Unit for assistance and advice in applying these provisions.

Exempt Information under the Terms of the Local Government Act 1972, Schedule 12A (as amended)

Council meetings may consider reports following the exclusion of the public and press from the meeting if it contains some types of information, other than personal information, as described above. These categories of so-called exempt information are set out in Schedule 12A to the Local Government Act 1972, which has been amended to be consistent with the Freedom of Information Act.

The Categories of Exempt Information are given below and report authors need to consider these when seeking an exemption from publication, having regard to the qualifications that apply to each of the exemptions.

A particular issue that report authors need to bear in mind is the application of the public interest test included in the Freedom of Information Act. This means that a report cannot be exempt from publication unless, in all circumstances of the case, the public interest in maintaining confidentiality outweighs the public interest in disclosing the information. Even so, the exemption from publication may be time limited: For example it may not be in the public interest to publish the budget allocation for a particular contract, as this might affect the tender bids received; however, once the contract has been let there is no reason for this report to continue to be withheld from publication. Therefore, where there is a valid public interest justification for withholding the publication but this is time limited, report authors should include this information in the report.

To identify that a report contains exempt information, report authors should arrange for the inclusion of a “box” in the top left hand corner of the first page of the report, as follows:

**NOT FOR PUBLICATION UNTIL  
[INSERT DATE]\***

**Exempt Information  
Local Government Act 1972  
Schedule 12A Part 1 Paragraph  
(insert number)**

\* The date of release will not be appropriate in all cases but report authors are encouraged to consider whether or not this would serve the public interest. It might be that information can be released immediately after the meeting at which the report was considered.

The categories of exempt information are as follows:-

**Paragraph Number/  
Information Type**

**Qualification**

**Paragraph 1**

Information relating to any individual.

Information falling within this Paragraph is subject to the public interest test referred to above. Exemption from publication will also generally be time limited, requiring report authors to consider the date on which the public interest will no longer be served by withholding publication.

Information in this Paragraph is not exempt if it relates to proposed development for which the local planning authority may grant itself planning permission pursuant to Regulation 3 of the Town and Country Planning General Regulations 1992

**Paragraph 2**

Information which is likely to reveal the identity of an individual.

Information falling within this Paragraph is subject to the time-limited public interest test referred to above.

Information in this Paragraph is not exempt if it relates to proposed development for which the local planning authority may grant itself planning permission pursuant to Regulation 3 of the Town and Country Planning General Regulations 1992

**Paragraph 3**

Information relating to the financial or business affairs of any particular person (including the Local Authority holding the information).

Information falling within this Paragraph is subject to the time-limited public interest test referred to above.

Financial or business affairs includes contemplated, as well as past or current activities.

Qualification:

Information falling within this Paragraph is not exempt information by virtue of that Paragraph if it is required to be registered under:

- a. The Companies Act 1985
- b. The Friendly Societies Act 1974
- c. The Friendly Societies Act 1992
- d. The Industrial & Provident Societies Acts 1965 to 1978
- e. The Building Societies Act 1986 or
- f. The Charities Act 1993

Information in this Paragraph is not exempt if it relates to proposed development for which the local planning authority may grant itself planning permission pursuant to Regulation 3 of the Town and Country Planning General Regulations 1992

**Paragraph 4**

Information relating to any consultations or negotiations, or contemplated consultations or negotiations in connection with any labour relations matter arising between the Authority or a Minister of the Crown and employees of, or office holders under, the Authority.

Information falling within this Paragraph is subject to the time-limited public interest test referred to above. Note that it is therefore likely that, once the consultations or negotiations are concluded, the information is no longer exempt from publication.

In this context, “Labour relations matters” means (a) any of the matters specified in Paragraphs (a) to (g) of Section 218(l) of the Trade Union and Labour Relations (Consolidation) Act 1992 (ie matters which may be the matter of a trade dispute within the meaning of that Act) or (b) any dispute about a matter falling within Paragraph (a) above.

Information in this Paragraph is not exempt if it relates to proposed development for which the local planning authority may grant itself planning permission pursuant to Regulation 3

of the Town and Country Planning General Regulations 1992

**Paragraph 5**

Information in respect of which a claim to legal professional privilege could be maintained in legal proceedings

Information falling within this Paragraph is subject to the time-limited public interest test referred to above.

Information in this Paragraph is not exempt if it relates to proposed development for which the local planning authority may grant itself planning permission pursuant to Regulation 3 of the Town and Country Planning General Regulations 1992

**Paragraph 6**

Information which, if disclosed to the public, would reveal that the authority proposes:

Information falling within this Paragraph is subject to the time-limited public interest test referred to above.

(a) to give under any enactment a notice under or by virtue of which requirements are imposed on a person; or

Information in this Paragraph is not exempt if it relates to proposed development for which the local planning authority may grant itself planning permission pursuant to Regulation 3 of the Town and Country Planning General Regulations 1992

(b) to make an order or direction under any enactment

**Paragraph 7**

Information relating to any action taken or to be taken in connection with the prevention, investigation or prosecution of a crime

Information falling within this Paragraph is subject to the time-limited public interest test referred to above.

Information in this Paragraph is not exempt if it relates to proposed development for which the local planning authority may grant itself planning permission pursuant to Regulation 3 of the Town and Country Planning General Regulations 1992

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